

The Study on Policy Discretion and Policy Corruption in China

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Abstract. In recent years the government and enterprise micro interactive behavior study, enterprise political behavior theory, the principal-agent theory, Daniel, rent-seeking Theory, game theory, etc are to explain functions of the interaction. In fact, exchange theory, as a kind of new attempt, in contrast, the more with explanatory theory. It can not only make up for the lack of political behavior theory in enterprise from the perspective of government, has also avoid agent Richard The positive role of the government of the shortcomings of the murders, but also contains rent-seeking theory to the evasion of welfare Behavior, more conducive to almost government and the enterprise the basic characteristics of the game behavior.

Keywords: policy corruption, china, explanatory theory

1. Introduction

First, the government and the enterprise the essential difference between government and enterprise decided the stipulation in objective value and tools, real value Qualitative value and practical value, the differences in and then affected their value to decide, value choice and value realization. To promote into the all-round development of man is the ultimate goal of the government the realistic choice but have to by economic development to expand, and social welfare Undertake property right and market supervision duty. Although enterprise in social political and economic reality environment under the restriction of the market and to take Non-market means for enterprise's largest interests, but they also may achieve social value, promote the growth of the social interests. In this Sense, the government and the enterprise is with the prerequisite of the cooperation of one. Second, the government and the enterprise value must be depended on the realization of the specific conditions of the resources. Philosophy in the sense of value realization is an object spatial process. Here is the object of resources. It is not the property of the actors or features, but based on resources and appreciated the development of the relationship between the actor's characteristics. Therefore, resources must be relative to exchange is concerned. The relationship between government and enterprises government resources can only is those who are enterprise appreciate and value for the resources to pay. Enterprise is so also. Therefore, natural resources, government finances, the government human resources, the government power, government policy and derivative news, government organizations and government resources, etc. It can be a rich and reputation Valuable resources. By contrast, the enterprise profit payments and tax turnover and enterprise investment and produce positive effects of enterprises, the human resources and enterprise market A also so. When the amount of resource has less than or more than the best degrees, the government or business will have to take some action motives. This kind of action is mainly embodied in looking for partners, exchange resources. Again, the establishment of the exchange relationship is a complex operation process. It is based in between the actors on the basis of mutual attraction; the attraction is the foundation of the expected effect for other actors from the actors agrees results. Influence means differ in thousands ways, Actors from the interaction between the control to unilateral control, including persuade, induction and compulsory etc some form. The government of the special attributes to the government in more areas than in enterprise have a bigger impact; therefore, a degree of unilateral control is often the shadow government.

Ring the common way for the enterprise, and enterprise is probably the way to induce to capture. The government, but stress! Also is not the way No, loss of state-owned enterprise bankruptcy even look to the government for asylum, in fact, it contains the stress components. Finally, the influence is means largely determines the government and enterprise exchange ways. This kind of exchange belong to social exchange, but Only attracted to each other is far from enough, it also need to resort to certain political and economic systems environment, the common social values and norms The role of the factors. Because of this, the government and the enterprise is not successfully completed in accordance with both sides expect controlled factor exchange, will often The normal exchange influence at any time. Even if the government and enterprise exchange can is expected to repeat, long-term exchange also can make the government and Enterprise exchange of diminishing marginal value resources. In the value target has not been realized, governments and enterprises have to increase resources for develop new quantity or exchange resources. At the same time, the government or enterprise external support needs, and communication in a large extent affect its Values and goals, which may radically change the original resource configuration pattern and influence relations. Therefore, the exchange of complex consequences is in turn for governments and enterprises to provide a new environment.

2. The government and the enterprise exchange its

Information is a kind of resources, and has become social life and an important part of the focus of the fierce competition for. It not only has various economic function, and traditional government sustain ruling order is one of the important means. Information in the economic administration is to decide the activities of the function in from the planned economy to the market economy the value of transition. Speaking of the enterprise profit, the nature of enterprise seek all resources required a benefit. In the transition to a market plans, information on in enterprise, especially in the private enterprise is irreplaceable to high status. This is because, at this time of the order of the market economy has not yet built Stand, most economic resources is controlled by the state, the economic activities can also be difficult to determine whether the compliance, all depend on the government policy to boundary Decide. Therefore, in time control policy information is very necessary. Although state-owned enterprise and government more intimate relationship, but the private enterprise in the financial aspects of significant flexibility, for its existence and development provides a convenient conditions. For the government itself, although the pursuit of public interest's properties and not forsaken, but from the devolution of local government after already has from the favorable condition. The place benefit maximization has become a local government or implied obvious important goals. The competition between local governments Increased government the tendency of profit. And the enterprise development can cater to the local government needs to place, the manifestation of the achievements. The planned economy to the market economy of gradual reform of the double standard for governments and enterprises to the realization of the value of the respective created favorable Resource conditions and external environment. The inertia of the planning system and the market system makes life difficult plan and market long-term coexist, the reverse Given the administrative officials when compared to the planned economy period greater administrative upon, and the disposing more flexibility and not easily Monitoring. Some administrative activities seem to help with the construction market, the development of the market economy of name to recruit. Plan refers to Standard, the administrative examination and approval, the relevant policy, so it becomes fully grasp in government administrative officials in the hands of a government resources. Associated with this the administrative information in have closed society more scarce and important also. Information is not power, but it is the path to power by the will. How much more, and it is directly related to the huge economic benefits. In public policy document in a planned way, the establishment of the policy and hair Cloth, and there are between lag between the documents long journey. The more the long primary access policy information to the time span. Not only so, the government information is often also exists internal control phenomenon. Therefore, it can be said that information channels, more important than the information itself. Shut the weaving of nets to some extent is to set up this information channel.

Information and the importance of relationships and interactions with the government and enterprise expedites the exchange and, at the same time, the first form shape exchange State, namely to relationships. It

is the link of information control mode. According to the information of the main body of the different control, we divided into the government To the enterprise information to control administrative personnel for the government, government information control and enterprise to government of information control and so on the different type. However, in reality it three types is not completely separate and often they mix in every information control for the model the government and enterprise exchange in action. Even so, we can still find from the reality of innovation in the three respectively for exchange type the main characters of the government and enterprise exchange field and behavior. First, it is based on the government to the enterprise information control exchange type. Our country is the development of the market of public power to promote results. In turn Rail, there exists a early resources by the government to control the market adjusting the transition period. At this time, enterprise required market information being short of Lack of standardization information circulation mechanism, can't be public, and that successfully highlighted the government officials relative to the social main body letter Interest advantage position. The price of the government and the enterprise by double track exchange is such typical. Prices lead to substantial capital double-track production

Material inside the plan and unplanned exist two different prices, individual and industrial and commercial door and private business owners, in the huge price difference of income suck Lead and limited property rights under the excitation of most financial exchanges, with convenient, rely on constantly weave into the relationships of the government officials grasp Information, through the flat spin discussion! Member or turn flat. It is made of enterprise development first bucket of gold. Second, it is based on the government administrative personnel of government information control exchange type. If, say, based on the government to the enterprise information control The exchange of information in the type of control, so, from the government, based on the government administrative personnel of government information of the types of exchange control Information control derives from the government administrative personnel of government information of mastery. The latter form the government and enterprise information into the control mode the main body of the change. The construction of market system while keeping the government and enterprise become relatively independent two main body, but the government regulation of the market need But the government has to make policies and regulations fill blank, despite the regulatory rules of clear, but the government administrative operation of illegal and complex is up enterprise master the policy of the government, increases the difficulty of the work of the service of the enterprises, and to strengthen the enterprise difficult to dependence on government. Because of this, familiar with government policy and internal operation rules and has extensive political connections officials have become popular hot entrepreneurs Object. Of course, it is in contributing to officials. The reason, in addition to the needs of the enterprises outside, officials in the government department because of no return and Seek fulfillment are also very important factors. Can say, it is in demand and the advantages of the enterprise and officials in the stage of the common function that led to this picture of a government of harmonious exchange scene. This exchange form outside, in the government public foundation Facilities of the project, because of outsourcing base and make the government tender revealed a form now exchange way, and this kind of exchange typical. Third, it is based on enterprise of government information control exchange type. China's economic system is reform and system of the system from two aspects and boost. The state-owned enterprises in order to delegate gradually in certain autonomy, make government control of the state-owned enterprise weakening, the government of enterprise operation of information about almost depends entirely on the leaders of the enterprise, and the report at a big disadvantage wrong information Says state. Do not ignore the state-owned enterprise, also practiced in the crowded water leadership. China has MBO reform enterprise the loss of assets that has great with the association. In addition, private enterprise in the system of the shipwreck is difficult, even though government holds the growth at stake in the interest of policymaking power, but due to the growth in the system, the enterprise information also hard to government that accurate. And the government is the same information asymmetry in the state. This kind of information asymmetry, not only expressed in the later state-owned enterprises, private enterprises to participate in, State-owned assets many examples of empty bedding bag, is also present in a large amount of foreign capital, private enterprise evade tax policy of tax evasion behavior Even in the enterprise, the performance of the information against the government position, openly to administrative command mode sales, etc. Products Based on the enterprise to

the government in the exchange of information control type, the government out of the achievements, region or department interests, to give up Public interest keeper role, to the enterprise information covered behavior sees with one eye closed and with one eye, then forms a tacit understanding.

3. The core of the government and the enterprise exchange

Discretion can be divided into administrative discretion and enterprise discretion. Administrative is so far discretion is usually refers to the administrative subject in the laws and regulations within the scope authorized by the purpose of legislation and justice on the basis of the principle of reasonable, on its own, convicted broken, select and decided to do a fair and reasonable specific administrative act power. Enterprise discretion is to show the enterprise is in theme .The laws and regulations permit, within the scope of the market rules, and according to the judgment and choice and decided to adapt the behavior of market power. Enterprise investment decision is a general counsel of the enterprise. And administrative discretion is different, the enterprise strategy Despite the laws and regulations of the limit the government, but as a public officials caution, this means that strength is how to effectively limits, he still had a, and may make the freedom of choice in the series and powerful.

Big administrative power, giant state-owned bank asset seems to be some local governments for the development of the economy of the winning magic weapon. Fact sheets Plenty of government resources, the enterprise at the same time, its attract value pursuit of the goal, and to strengthen the enterprise's trust. The government helps to rely on each other and, the enterprise is the characteristic of the exchange form. According to exercise discretion of the main body, the different

The government and enterprise exchange discretion mode can be divided into three categories: administrative discretion as the core, take the enterprise since Free as the core, the mixed. First, it is administrative discretion as the core. Focus on economic development of the local officials generally realize, the economy's development Depends on the market prosperity and enterprise developed, but along with the market economy prosperity depends on the perfection of the market mechanism, not sudden, The prosperity of enterprise depends to a great extent on the capital, the rich in a degree of enterprise and capital injection in the enterprise will be the place the government to promote the economic development strategy. The government tax collection of enterprise flexible administrative power, help enterprises to get bank loans, etc will belong to this kind of typical. The former mainly is a private enterprise to obtain legal status just when the government and the exchange form. This is because when than national of private enterprises collective enterprise tax burden heavier, and don't prepare accounts or account, it is mostly not perfect, because it like, still can against tax phenomenon, execution Therefore produced some small profit industry production and operation, only through the policy guidance development gradually atrophic, the vigorous development of the private economy and strict Case execution also make the industry and commerce of the tax department cost greatly. Instead, not so true tax but prosperity of the region, the private economy to speed up the development of the market economy. In addition, some local government taxation and the protection for the local enterprise through the issuance of business licenses of form banned foreign enterprise product sales phenomenon also discretion as the core of the exchange form.

And the government is a private enterprise, the state-owned enterprise behavior, corresponding to the government in order to meet its investment funds. The local government make the company's bank lending to business usually program structure by the government planned avoid free Policy. The bank is in some sense the local government in some administrative need cash machine, such as social stability loan losses enterprise pay salary, and so on. Government spending and saving disaster practice is actually the state-owned enterprise pressure the government's chance. Second, it is to the enterprise discretion as the core. Enterprise discretion mainly for the management of the enterprise decision-making and enterprise

Capital usufruct. The assignment of the right part of the enterprise, the performance for the former investment production response government called on to meet government intentions, In order to get the support of the government. The assignment of the right, it is the latter performance for government official's shareholders.

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